			(Original Signature of Member)
110TH CONGRESS	Н	R	

To amend the Help America Vote Act of 2002 to require a voter-verified permanent paper ballot under title III of such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. Holt (for himself and [see Attached List of cosponsors]) introduced the following bill; which was referred to the Committee on

A BILL

To amend the Help America Vote Act of 2002 to require a voter-verified permanent paper ballot under title III of such Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Voter Confidence and
- 5 Increased Accessibility Act of 2007".

1	SEC. 2. PROMOTING ACCURACY, INTEGRITY, AND SECU-
2	RITY THROUGH VOTER-VERIFIED PERMA-
3	NENT PAPER BALLOT.
4	(a) Ballot Verification and Audit Capacity.—
5	(1) In General.—Section 301(a)(2) of the
6	Help America Vote Act of 2002 (42 U.S.C.
7	15481(a)(2)) is amended to read as follows:
8	"(2) Ballot verification and audit capac-
9	ITY.—
10	"(A) In general.—
11	"(i) The voting system shall require
12	the use of or produce an individual voter-
13	verified paper ballot of the voter's vote
14	that shall be created by or made available
15	for inspection and verification by the voter
16	before the voter's vote is cast and counted.
17	For purposes of this clause, examples of
18	such a ballot include a paper ballot marked
19	by the voter for the purpose of being
20	counted by hand or read by an optical
21	scanner or other similar device, a paper
22	ballot prepared by the voter to be mailed
23	to an election official (whether from a do-
24	mestic or overseas location), a paper ballot
25	created through the use of a ballot mark-
26	ing device or system, or a paper ballot pro-

1	duced by a touch screen or other electronic
2	voting machine, so long as in each case the
3	voter is permitted to verify the ballot in a
4	paper form in accordance with this sub-
5	paragraph.
6	"(ii) The voting system shall provide
7	the voter with an opportunity to correct
8	any error made by the system in the voter-
9	verified paper ballot before the permanent
10	voter-verified paper ballot is preserved in
11	accordance with subparagraph (B)(i).
12	"(iii) The voting system shall not pre-
13	serve the voter-verifiable paper ballots in
14	any manner that makes it possible, at any
15	time after the ballot has been cast, to asso-
16	ciate a voter with the record of the voter's
17	vote.
18	"(B) Manual audit capacity.—
19	"(i) The permanent voter-verified
20	paper ballot produced in accordance with
21	subparagraph (A) shall be preserved—
22	"(I) in the case of votes cast at
23	the polling place on the date of the
24	election, within the polling place in
25	the manner or method in which all

1	other paper ballots are preserved
2	within such polling place;
3	"(II) in the case of votes cast at
4	the polling place prior to the date of
5	the election or cast by mail, in a man-
6	ner which is consistent with the man-
7	ner employed by the jurisdiction for
8	preserving such ballots in general; or
9	"(III) in the absence of either
10	such manner or method, in a manner
11	which is consistent with the manner
12	employed by the jurisdiction for pre-
13	serving paper ballots in general.
14	"(ii) Each paper ballot produced pur-
15	suant to subparagraph (A) shall be suit-
16	able for a manual audit equivalent to that
17	of a paper ballot voting system.
18	"(iii) In the event of any inconsist-
19	encies or irregularities between any elec-
20	tronic vote tallies and the vote tallies de-
21	termined by counting by hand the indi-
22	vidual permanent paper ballots produced
23	pursuant to subparagraph (A), and subject
24	to subparagraph (D), the individual perma-
25	nent paper ballots shall be the true and

1	correct record of the votes cast and shall
2	be used as the official ballots for purposes
3	of any recount or audit conducted with re-
4	spect to any election for Federal office in
5	which the voting system is used.
6	"(C) Special rule for votes cast by
7	ABSENT MILITARY AND OVERSEAS VOTERS.—In
8	the case of votes cast by absent uniformed serve
9	ices voters and overseas voters under the Uni-
10	formed and Overseas Citizens Absentee Voting
11	Act, the ballots cast by such voters shall serve
12	as the permanent paper ballot under subpara
13	graph (A) in accordance with protocols estab-
14	lished by the Commission, in consultation with
15	the Secretary of Defense after notice and op-
16	portunity for public comment, which preserve
17	the privacy of the voter and are consistent with
18	the requirements of such Act and this Act, ex-
19	cept that to the extent that such protocols per-
20	mit the use of electronic mail in the delivery or
21	submission of such ballots, paragraph (11) shal
22	not apply with respect to the delivery or sub-
23	mission of the ballots.
24	"(D) Special rule for treatment of
25	DISPUTES WHEN PAPER BALLOTS HAVE BEEN

1	SHOWN TO BE COMPROMISED.—In the event of
2	any inconsistency between any electronic vote
3	tallies and the vote tallies determined by count-
4	ing by hand the individual permanent paper
5	ballots produced pursuant to subparagraph (A),
6	any person seeking to show that the electronic
7	vote tally should be given preference in deter-
8	mining the official count for the election shall
9	be required to demonstrate, by clear and con-
10	vincing evidence, that the paper ballots have
11	been compromised (by damage or mischief or
12	otherwise) and that a sufficient number of the
13	ballots have been so compromised that the re-
14	sult of the election would be changed. For pur-
15	poses of the previous sentence, the paper ballots
16	associated with each voting machine shall be
17	considered on a voting-machine-by-voting-ma-
18	chine basis, and only the sets of paper ballots
19	deemed compromised, if any, shall be consid-
20	ered in the calculation of whether or not the
21	election would be changed due to the com-
22	promised paper ballots.".
23	(2) Conforming amendment clarifying ap-
24	PLICABILITY OF ALTERNATIVE LANGUAGE ACCESSI-
25	BILITY.—Section 301(a)(4) of such Act (42 U.S.C.

1	15481(a)(4)) is amended by inserting "(including
2	the paper ballots required to be produced under
3	paragraph (2) and the notice required under para-
4	graph (8))" after "voting system".
5	(3) Other conforming amendments.—Sec-
6	tion $301(a)(1)$ of such Act (42 U.S.C. $15481(a)(1)$)
7	is amended—
8	(A) in subparagraph (A)(i), by striking
9	"counted" and inserting "counted, in accord-
10	ance with paragraphs (2) and (3)";
11	(B) in subparagraph (A)(ii), by striking
12	"counted" and inserting "counted, in accord-
13	ance with paragraphs (2) and (3)";
14	(C) in subparagraph (A)(iii), as amended
15	by paragraph (2), by striking "counted" each
16	place it appears and inserting "counted, in ac-
17	cordance with paragraphs (2) and (3)"; and
18	(D) in subparagraph (B)(ii), by striking
19	"counted" and inserting "counted, in accord-
20	ance with paragraphs (2) and (3)".
21	(b) Accessibility and Ballot Verification for
22	Individuals With Disabilities.—
23	(1) In General.—Section 301(a)(3)(B) of
24	such Act (42 U.S.C. 15481(a)(3)(B)) is amended to
25	read as follows:

1	"(B)(i) satisfy the requirement of subpara-
2	graph (A) through the use of at least one voting
3	system equipped for individuals with disabilities
4	at each polling place; and
5	"(ii) meet the requirements of subpara-
6	graph (A) and paragraph (2)(A) by using a sys-
7	tem that—
8	"(I) allows the voter to privately and
9	independently verify the content of the per-
10	manent paper ballot through the conver-
11	sion of the printed content into accessible
12	media, and
13	"(II) ensures that the entire process
14	of ballot verification and vote casting is
15	equipped for individuals with disabilities.".
16	(2) Specific requirement of study, test-
17	ING, AND DEVELOPMENT OF ACCESSIBLE BALLOT
18	VERIFICATION MECHANISMS.—
19	(A) STUDY AND REPORTING.—Subtitle C
20	of title II of such Act (42 U.S.C. 15381 et seq.)
21	is amended—
22	(i) by redesignating section 247 as
23	section 248; and
24	(ii) by inserting after section 246 the
25	following new section:

1	"SEC. 247. STUDY AND REPORT ON ACCESSIBLE BALLOT
2	VERIFICATION MECHANISMS.
3	"(a) Study and Report.—The Director of the Na-
4	tional Institute of Standards and Technology shall study,
5	test, and develop best practices to enhance the accessibility
6	of ballot verification mechanisms for individuals with dis-
7	abilities, for voters whose primary language is not English,
8	and for voters with difficulties in literacy, including best
9	practices for the mechanisms themselves and the processes
10	through which the mechanisms are used. In carrying out
11	this section, the Director shall specifically investigate ex-
12	isting and potential methods or devices that will assist
13	such individuals and voters in creating voter-verified paper
14	ballots and in reading or transmitting the information
15	printed or marked on such ballots back to such individuals
16	and voters.
17	"(b) Deadline.—The Director shall complete the re-
18	quirements of subsection (a) not later than January 1,
19	2010.
20	"(c) AUTHORIZATION OF APPROPRIATIONS.—There
21	are authorized to be appropriated to carry out subsection
22	(a) \$1,000,000, to remain available until expended.".
23	(B) CLERICAL AMENDMENT.—The table of
24	contents of such Act is amended—

1	(i) by redesignating the item relating
2	to section 247 as relating to section 248;
3	and
4	(ii) by inserting after the item relating
5	to section 246 the following new item:
	"Sec. 247. Study and report on accessible voter verification mechanisms.".
6	(3) Clarification of accessibility stand-
7	ARDS UNDER VOLUNTARY VOTING SYSTEM GUID-
8	ANCE.—In adopting any voluntary guidance under
9	subtitle B of title III of the Help America Vote Act
10	with respect to the accessibility of the ballot
11	verification requirements for individuals with disabil-
12	ities, the Election Assistance Commission shall in-
13	clude and apply the same accessibility standards ap-
14	plicable under the voluntary guidance adopted for
15	accessible voting systems under such subtitle.
16	(c) Additional Voting System Requirements.—
17	(1) REQUIREMENTS DESCRIBED.—Section
18	301(a) of such Act (42 U.S.C. 15481(a)) is amend-
19	ed by adding at the end the following new para-
20	graphs:
21	"(7) Instruction of election officials.—
22	Each State shall ensure that all election officials are
23	instructed on the right of any individual who re-
24	quires assistance to vote by reason of blindness,
25	other disability, or inability to read or write to be

1	given assistance by a person chosen by that indi-
2	vidual under section 208 of the Voting Rights Act
3	of 1965.
4	"(8) Instruction reminding voters of im-
5	PORTANCE OF VERIFYING PAPER BALLOT.—
6	"(A) IN GENERAL.—The appropriate elec-
7	tion official at each polling place shall cause to
8	be placed in a prominent location in the polling
9	place a notice containing the following state-
10	ment, in boldface type, large font, and using
11	only upper-case letters: 'THE PAPER BAL-
12	LOT REPRESENTING YOUR VOTE
13	SHALL SERVE AS THE VOTE OF
14	RECORD IN ALL RECOUNTS AND AU-
15	DITS. DO NOT LEAVE THE VOTING
16	BOOTH UNTIL YOU HAVE CONFIRMED
17	THAT IT ACCURATELY RECORDS YOUR
18	VOTE'.
19	"(B) Systems for individuals with
20	DISABILITIES.—All voting systems equipped for
21	individuals with disabilities shall transmit by
22	accessible media the statement referred to in
23	subparagraph (A), as well as an explanation of
24	the verification process described in paragraph
25	(3)(B)(ii).

the Internet at any time.

1	"(12) Security standards for voting sys-
2	TEMS USED IN FEDERAL ELECTIONS.—
3	"(A) In general.—No voting system may
4	be used in an election for Federal office unless
5	the manufacturer of such system and the elec-
6	tion officials using such system meet the appli-
7	cable requirements described in subparagraph
8	(B).
9	"(B) REQUIREMENTS DESCRIBED.—The
10	requirements described in this subparagraph
11	are as follows:
12	"(i) The manufacturer and the elec-
13	tion officials shall document the secure
14	chain of custody for the handling of all
15	software, hardware, vote storage media,
16	and ballots used in connection with voting
17	systems, and shall make the information
18	available upon request to the Commission.
19	"(ii) The manufacturer of the soft-
20	ware used in the operation of the system
21	shall provide the appropriate election offi-
22	cial with updated information regarding
23	the identification of each individual who
24	participated in the writing of the software,
25	including specific information regarding

1	whether the individual has ever been con-
2	victed of a crime involving election, ac-
3	counting, or computer security fraud.
4	"(iii) The manufacturer shall provide
5	the appropriate election official with the
6	information necessary for the official to
7	provide information to the Commission
8	under paragraph (9).
9	"(iv) After the appropriate election of-
10	ficial has certified the source code, object
11	code, and executable representation of the
12	voting system software for use in an elec-
13	tion, the manufacturer may not—
14	"(I) alter such codes and rep-
15	resentation; or
16	"(II) insert or use in the voting
17	system any software not certified by
18	the State for use in the election.
19	"(v) The appropriate election official
20	shall ensure that all voting machines and
21	related supplies to be used in the election
22	shall remain secured within storage facili-
23	ties arranged for by the election official,
24	and shall not be removed from such facili-
25	ties until such time as they are to be deliv-

1	ered to the relevant polling place and se-
2	cured at the polling place until used in the
3	election.
4	"(vi) The manufacturer shall meet
5	standards established by the Commission
6	to prevent the existence or appearance of
7	any conflict of interest with respect to can-
8	didates for public office and political par-
9	ties, including standards to ensure that the
10	manufacturer's officers and directors do
11	not hold positions of authority in any polit-
12	ical party or in any partisan political cam-
13	paign, and shall certify to the Commission
14	not later than January 31 of each even-
15	numbered year that it meets the standards
16	established under this clause.
17	"(vii) At the request of the Commis-
18	sion, the appropriate election official shall
19	submit information to the Commission re-
20	garding the State's compliance with this
21	subparagraph.
22	"(13) Durability and readability require-
23	MENTS FOR BALLOTS.—
24	"(A) Durability requirements for
25	PAPER BALLOTS.—All voter-verified paper bal-

1	lots required to be used under this Act (includ-
2	ing the emergency paper ballots used under
3	paragraph (14)) shall be marked, printed, or re-
4	corded on durable paper of archival quality ca-
5	pable of withstanding multiple counts and re-
6	counts without compromising the fundamental
7	integrity of the ballots, and capable of retaining
8	the information marked, printed, or recorded or
9	them for the full duration of the retention and
10	preservation period called for by title III of the
11	Civil Rights Act of 1960 (42 U.S.C. 1974 et
12	seq.) or under applicable State law, whichever is
13	longer.
14	"(B) Readability requirements for
15	MACHINE-MARKED OR PRINTED PAPER BAL-
16	LOTS.—All voter-verified paper ballots marked
17	or printed through the use of a marking or
18	printing device shall be clearly readable by the
19	naked eye and by a scanner or other device
20	equipped for voters with disabilities.
21	"(14) Prohibiting Turning Individuals
22	AWAY FROM POLLING PLACES BECAUSE OF PROB-
23	LEMS WITH OR SHORTAGES OF EQUIPMENT, BAL-
24	LOTS, OR SUPPLIES.—

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"(A) Ensuring adequate equipment
AND SUPPLIES.—Each State shall ensure that
the voting systems it uses to conduct elections
for Federal office are designed in a manner
that ensures that no voter will be unable to cast
a ballot at a polling place due to a shortage or
failure of voting equipment, ballots, or nec-
essary supplies.
((/D) Here or many driver by but a man

(B) USE OF EMERGENCY PAPER BALLOTS IN CASE OF SYSTEM OR EQUIPMENT FAIL-URE.—In the event of the failure of voting equipment or other circumstance at a polling place that causes a delay, any individual who is waiting at the polling place to cast a ballot in an election for Federal office and who would be delayed due to such failure or other circumstance shall be advised immediately of the individual's right to use an emergency paper ballot, and upon request shall be provided with an emergency paper ballot for the election and the supplies necessary to mark the ballot. Any emergency paper ballot which is cast by an individual under this subparagraph shall be counted and otherwise treated as a regular ballot and not as a provisional ballot, unless the individual

1	casting the ballot would have otherwise been re-
2	quired to cast a provisional ballot if the voting
3	equipment at the polling place had not failed.".
4	(2) Requiring laboratories to meet
5	STANDARDS PROHIBITING CONFLICTS OF INTEREST
6	AS CONDITION OF ACCREDITATION FOR TESTING OF
7	VOTING SYSTEM HARDWARE AND SOFTWARE.—
8	(A) In general.—Section 231(b) of such
9	Act (42 U.S.C. 15371(b)) is amended by add-
10	ing at the end the following new paragraphs:
11	"(3) Prohibiting conflicts of interest;
12	ENSURING AVAILABILITY OF RESULTS.—
13	"(A) IN GENERAL.—A laboratory may not
14	be accredited by the Commission for purposes
15	of this section unless—
16	"(i) the laboratory certifies that the
17	only compensation it receives for the test-
18	ing carried out in connection with the cer-
19	tification, decertification, and recertifi-
20	cation of the manufacturer's voting system
21	hardware and software is the payment
22	made from the Testing Escrow Account
23	under paragraph (4);
24	"(ii) the laboratory meets the stand-
25	ards applicable to the manufacturers of

1	voting systems under section
2	301(a)(11)(B)(vi), together with such
3	standards as the Commission shall estab-
4	lish (after notice and opportunity for pub-
5	lic comment) to prevent the existence or
6	appearance of any conflict of interest in
7	the testing carried out by the laboratory
8	under this section, including standards to
9	ensure that the laboratory does not have a
10	financial interest in the manufacture, sale,
11	and distribution of voting system hardware
12	and software, and is sufficiently inde-
13	pendent from other persons with such an
14	interest;
15	"(iii) the laboratory certifies that it
16	will permit an expert designated by the
17	Commission to observe any testing the lab-
18	oratory carries out under this section; and
19	"(iv) the laboratory, upon completion
20	of any testing carried out under this sec-
21	tion, discloses the test protocols, results,
22	and all communication between the labora-
23	tory and the manufacturer to the Commis-
24	sion.

1	"(B) Availability of results.—Upon
2	receipt of information under subparagraph (A),
3	the Commission shall make the information
4	available promptly to election officials and the
5	public.
6	"(4) Procedures for conducting testing;
7	PAYMENT OF USER FEES FOR COMPENSATION OF
8	ACCREDITED LABORATORIES.—
9	"(A) ESTABLISHMENT OF ESCROW AC-
10	COUNT.—The Commission shall establish an es-
11	crow account (to be known as the 'Testing Es-
12	crow Account') for making payments to accred-
13	ited laboratories for the costs of the testing car-
14	ried out in connection with the certification, de-
15	certification, and recertification of voting sys-
16	tem hardware and software.
17	"(B) Schedule of Fees.—In consulta-
18	tion with the accredited laboratories, the Com-
19	mission shall establish and regularly update a
20	schedule of fees for the testing carried out in
21	connection with the certification, decertification,
22	and recertification of voting system hardware
23	and software, based on the reasonable costs ex-
24	pected to be incurred by the accredited labora-

1	tories in carrying out the testing for various
2	types of hardware and software.
3	"(C) Requests and payments by manu-
4	FACTURERS.—A manufacturer of voting system
5	hardware and software may not have the hard-
6	ware or software tested by an accredited labora-
7	tory under this section unless—
8	"(i) the manufacturer submits a de-
9	tailed request for the testing to the Com-
10	mission; and
11	"(ii) the manufacturer pays to the
12	Commission, for deposit into the Testing
13	Escrow Account established under sub-
14	paragraph (A), the applicable fee under the
15	schedule established and in effect under
16	subparagraph (B).
17	"(D) Selection of Laboratory.—Upon
18	receiving a request for testing and the payment
19	from a manufacturer required under subpara-
20	graph (C), the Commission shall select at ran-
21	dom, from all laboratories which are accredited
22	under this section to carry out the specific test-
23	ing requested by the manufacturer, an accred-
24	ited laboratory to carry out the testing.

1	"(E) Payments to laboratories.—
2	Upon receiving a certification from a laboratory
3	selected to carry out testing pursuant to sub-
4	paragraph (D) that the testing is completed,
5	along with a copy of the results of the test as
6	required under paragraph (3)(A)(iii), the Com-
7	mission shall make a payment to the laboratory
8	from the Testing Escrow Account established
9	under subparagraph (A) in an amount equal to
10	the applicable fee paid by the manufacturer
11	under subparagraph (C)(ii).
12	"(5) Dissemination of additional informa-
13	TION ON ACCREDITED LABORATORIES.—
14	"(A) Information on testing.—Upon
15	completion of the testing of a voting system
16	under this section, the Commission shall
17	promptly disseminate to the public the identi-
18	fication of the laboratory which carried out the
19	testing.
20	"(B) Laboratories with accredita-
21	TION REVOKED OR SUSPENDED.—If the Com-
22	mission revokes, terminates, or suspends the ac-
23	creditation of a laboratory under this section,
24	the Commission shall promptly notify Congress,

1	the chief State election official of each State,
2	and the public.".
3	(B) Conforming amendments.—Section
4	231 of such Act (42 U.S.C. 15371) is further
5	amended—
6	(i) in subsection (a)(1), by striking
7	"testing, certification," and all that follows
8	and inserting the following: "testing of vot-
9	ing system hardware and software by ac-
10	credited laboratories in connection with the
11	certification, decertification, and recertifi-
12	cation of the hardware and software for
13	purposes of this Act.";
14	(ii) in subsection (a)(2), by striking
15	"testing, certification," and all that follows
16	and inserting the following: "testing of its
17	voting system hardware and software by
18	the laboratories accredited by the Commis-
19	sion under this section in connection with
20	certifying, decertifying, and recertifying
21	the hardware and software.";
22	(iii) in subsection $(b)(1)$, by striking
23	"testing, certification, decertification, and
24	recertification" and inserting "testing";
25	and

1	(iv) in subsection (d), by striking
2	"testing, certification, decertification, and
3	recertification" each place it appears and
4	inserting "testing".
5	(C) Deadline for establishment of
6	STANDARDS AND ESCROW ACCOUNT.—The
7	Election Assistance Commission shall establish
8	the standards described in section 231(b)(3) of
9	the Help America Vote Act of 2002 and the
10	Testing Escrow Account described in section
11	231(b)(4) of such Act (as added by subpara-
12	graph (A)) not later than January 1, 2008.
13	(3) Special certification of ballot dura-
14	BILITY AND READABILITY REQUIREMENTS FOR
15	STATES NOT CURRENTLY USING PAPER BALLOTS.—
16	If any of the voting systems used in a State for the
17	regularly scheduled 2006 general elections for Fed-
18	eral office did not operate by having voters cast
19	votes on paper ballots (such as through the use of
20	an optical scan voting system), the State shall cer-
21	tify to the Election Assistance Commission not later
22	than 90 days after the date of the enactment of this
23	Act that the State will be in compliance with the re-
24	quirements of section 301(a)(13) of the Help Amer-
25	ica Vote of 2002, as added by paragraph (1), in ac-

1	cordance with the deadline established under this
2	Act, and shall include in the certification the meth-
3	ods by which the State will meet the requirements.
4	(d) AVAILABILITY OF ADDITIONAL FUNDING TO EN-
5	ABLE STATES TO MEET COSTS OF REVISED REQUIRE-
6	MENTS.—
7	(1) Extension of requirements payments
8	FOR MEETING REVISED REQUIREMENTS.—Section
9	257(a) of the Help America Vote Act of 2002 (42
10	U.S.C. 15407(a) is amended by adding at the end
11	the following new paragraph:
12	"(4) For fiscal year 2007, \$300,000,000, except
13	that any funds provided under the authorization
14	made by this paragraph shall be used by a State
15	only to meet the requirements of title III which are
16	first imposed on the State pursuant to the amend-
17	ments made by section 2 of the Voter Confidence
18	and Increased Accessibility Act of 2007, or to other-
19	wise modify or replace its voting systems in response
20	to such amendments.".
21	(2) Use of revised formula for alloca-
22	TION OF FUNDS.—Section 252(b) of such Act (42
23	U.S.C. 15402(b)) is amended to read as follows:
24	"(b) State Allocation Percentage Defined.—

1	"(1) In general.—Except as provided in para-
2	graph (2), the 'State allocation percentage' for a
3	State is the amount (expressed as a percentage)
4	equal to the quotient of—
5	"(A) the voting age population of the State
6	(as reported in the most recent decennial cen-
7	sus); and
8	"(B) the total voting age population of all
9	States (as reported in the most recent decennial
10	census).
11	"(2) Special rule for payments for fis-
12	CAL YEAR 2007.—
13	"(A) IN GENERAL.—In the case of the re-
14	quirements payment made to a State for fiscal
15	year 2007, the 'State allocation percentage' for
16	a State is the amount (expressed as a percent-
17	age) equal to the quotient of—
18	"(i) the number of remedial precincts
19	in the State; and
20	"(ii) the total number of remedial pre-
21	cincts in all States.
22	"(B) Remedial precinct defined.—In
23	this paragraph, a 'remedial precinct' means any
24	precinct (or equivalent location) within the
25	State for which the voting system used to ad-

1	minister the regularly scheduled general election
2	for Federal office held in November 2006—
3	"(i) did not use paper as the medium
4	for vote casting, or if the system used
5	paper, did not use durable paper of archi-
6	val quality; or
7	"(ii) did not provide that the entire
8	process of ballot verification was equipped
9	for individuals with disabilities.".
10	(3) Increase in state minimum share of
11	PAYMENT.—Section 252(c) of such Act (42 U.S.C.
12	15402(c)) is amended—
13	(A) in paragraph (1), by inserting after
14	"one-half of 1 percent" the following: "(or, in
15	the case of the payment made for fiscal year
16	2007, 1 percent)"; and
17	(B) in paragraph (2), by inserting after
18	"one-tenth of 1 percent" the following: "(or, in
19	the case of the payment made for fiscal year
20	2007, one-half of 1 percent)".
21	(4) REVISED CONDITIONS FOR RECEIPT OF
22	FUNDS.—Section 253 of such Act (42 U.S.C.
23	15403) is amended—

1	(A) in subsection (a), by striking "A State
2	is eligible" and inserting "Except as provided in
3	subsection (f), a State is eligible"; and
4	(B) by adding at the end the following new
5	subsection:
6	"(f) Special Rule for Fiscal Year 2007.—Not-
7	withstanding any other provision of this part, a State is
8	eligible to receive a requirements payment for fiscal year
9	2007 if—
10	"(1) not later than 30 days after the date of
11	the enactment of the Voter Confidence and In-
12	creased Accessibility Act of 2007, the State certifies
13	to the Commission the number of remedial precincts
14	in the State (as defined in section 252(b)(2)(B));
15	and
16	"(2) not later than 90 days after the date of
17	the enactment of such Act, the chief executive officer
18	of the State, or designee, in consultation and coordi-
19	nation with the chief State election official, has filed
20	a statement with the Commission describing the
21	State's need for the payment and how the State will
22	use the payment to meet the requirements of title
23	III (in accordance with the limitations applicable to
24	the use of the payment under section 257(a)(4)).".

- 1 (5) Permitting use of funds for reim-2 BURSEMENT FOR COSTS PREVIOUSLY INCURRED.— 3 Section 251(c)(1)of such Act (42)U.S.C. 4 15401(c)(1) is amended by striking the period at the end and inserting the following: ", or as a reim-5 6 bursement for any costs incurred in meeting the re-7 quirements of title III which are imposed pursuant 8 to the amendments made by section 2 of the Voter 9 Confidence and Increased Accessibility Act of 2007 10 or in otherwise modifying or replacing voting sys-11 tems in response to such amendments.".
- 12 (6)RULE CONSTRUCTION REGARDING 13 STATES RECEIVING OTHER FUNDS FOR REPLACING 14 PUNCH CARD, LEVER, OR OTHER VOTING MA-15 CHINES.—Nothing in the amendments made by this 16 subsection or in any other provision of the Help 17 America Vote Act of 2002 may be construed to pro-18 hibit a State which received or was authorized to re-19 ceive a payment under title I or II of such Act for 20 replacing punch card, lever, or other voting ma-21 chines from receiving or using any funds which are 22 made available under the amendments made by this 23 subsection.

1	(7) Effective date.—The amendments made
2	by this subsection shall apply with respect to fiscal
3	years beginning with fiscal year 2007.
4	SEC. 3. ENHANCEMENT OF ENFORCEMENT OF HELP AMER-
5	ICA VOTE ACT OF 2002.
6	Section 401 of such Act (42 U.S.C. 15511) is amend-
7	ed—
8	(1) by striking "The Attorney General" and in-
9	serting "(a) In General.—The Attorney General";
10	and
11	(2) by adding at the end the following new sub-
12	sections:
13	"(b) Filing of Complaints by Aggrieved Per-
14	SONS.—
15	"(1) In general.—A person who is aggrieved
16	by a violation of section 301, 302, or 303 which has
17	occurred, is occurring, or is about to occur may file
18	a written, signed, notarized complaint with the At-
19	torney General describing the violation and request-
20	ing the Attorney General to take appropriate action
21	under this section.
22	"(2) Response by attorney general.—The
23	Attorney General shall respond to each complaint
24	filed under paragraph (1), in accordance with proce-
25	dures established by the Attorney General that re-

- 1 quire responses and determinations to be made with-
- 2 in the same (or shorter) deadlines which apply to a
- 3 State under the State-based administrative com-
- 4 plaint procedures described in section 402(a)(2).
- 5 "(c) Clarification of Availability of Private
- 6 Right of Action.—Nothing in this section may be con-
- 7 strued to prohibit any person from bringing an action
- 8 under section 1979 of the Revised Statutes of the United
- 9 States (42 U.S.C. 1983) (including any individual who
- 10 seeks to enforce the individual's right to a voter-verified
- 11 paper ballot, the right to have the voter-verified paper bal-
- 12 lot counted in an election, or any other right under subtitle
- 13 A of title III) to enforce the uniform and nondiscrim-
- 14 inatory election technology and administration require-
- 15 ments under sections 301, 302, and 303.
- 16 "(d) No Effect on State Procedures.—Nothing
- 17 in this section may be construed to affect the availability
- 18 of the State-based administrative complaint procedures re-
- 19 quired under section 402 to any person filing a complaint
- 20 under this subsection.".
- 21 SEC. 4. EXTENSION OF AUTHORIZATION OF ELECTION AS-
- 22 SISTANCE COMMISSION.
- 23 (a) IN GENERAL.—Section 210 of the Help America
- 24 Vote Act of 2002 (42 U.S.C. 15330) is amended by strik-

- 1 ing "each of the fiscal years 2003 through 2005" and in-
- 2 serting "each fiscal year beginning with fiscal year 2003".
- 3 (b) Effective Date.—The amendment made by
- 4 subsection (a) shall take effect as if included in the enact-
- 5 ment of the Help America Vote Act of 2002.
- 6 SEC. 5. REQUIREMENT FOR MANDATORY MANUAL AUDITS
- 7 BY HAND COUNT.
- 8 (a) Mandatory Manual Audits by Election
- 9 Audit Boards.—Title III of the Help America Vote Act
- 10 of 2002 (42 U.S.C. 15481 et seq.) is amended by adding
- 11 at the end the following new subtitle:
- 12 "Subtitle C—Mandatory Manual
- 13 Audits by Election Audit Boards
- 14 "SEC. 321. ESTABLISHMENT OF ELECTION AUDIT BOARDS.
- 15 "(a) Establishment.—Not later than 60 days be-
- 16 fore the date of each election for Federal office held in
- 17 the State, the chief auditor of each State shall appoint
- 18 an Election Audit Board to administer, without advance
- 19 notice to the precincts selected, random hand counts of
- 20 the voter-verified paper ballots required to be produced
- 21 and preserved pursuant to section 301(a)(2) for each such
- 22 election held in the State (and, at the option of the State
- 23 or jurisdiction involved, of elections for State and local of-
- 24 fice held at the same time as such election).
- 25 "(b) Composition.—

1	"(1) IN GENERAL.—Each political party in the
2	State with a candidate in any of the regularly sched-
3	uled elections for Federal office held in the State
4	whose candidates in the most recent regularly sched-
5	uled general elections in the State received at least
6	5% of the aggregate number of all votes cast in such
7	elections, together with any independent candidate
8	who received at least 5% of the aggregate number
9	of all votes cast in the most recent regularly sched-
10	uled general elections in the State, shall select a
11	qualified individual for appointment to the Election
12	Audit Board of the State.
13	"(2) Unaffiliated members.—In addition to
14	the individuals serving on the Board pursuant to
15	paragraph (1), the chief auditor of the State shall
16	appoint qualified individuals who are not nominated
17	by any political party or candidate and who are not
18	employees or agents of any political party or can-
19	didate to serve on the Board. The number of individ-
20	uals appointed pursuant to this paragraph shall be
21	sufficient to ensure that the total number of individ-
22	uals serving on the Board is an odd number not less
23	than 7.
24	"(3) Qualifications.—An individual is quali-
25	fied to be appointed to the Board if the individual

1	has professional experience in carrying out audits on
2	an impartial basis, and does not have any conflict of
3	interest with the manufacturer or vendor of any vot-
4	ing system which was used in any of the elections
5	that will be audited by the Board.
6	"(4) Diversity in appointments.—In mak-
7	ing appointments to the Board, the chief auditor of
8	the State shall (to the greatest extent practicable)
9	ensure that the members of the Board reflect the de-
10	mographic composition of the voting age population
11	of the State.
12	"(c) Special Rule For Runoff and Special
13	ELECTIONS.—
14	"(1) Runoff elections.—If a runoff election
15	for Federal office is held in the State, the Election
16	Audit Board which was appointed for the initial elec-
17	tion which resulted in the runoff election shall serve
18	as the Election Audit Board with respect to the run-
19	off election.
20	"(2) Special elections.—If a special election
21	for Federal office is held in the State (other than a
22	special election held on the same date as the date of
23	a regularly scheduled election for Federal office), the
24	Election Audit Board which was appointed for the
25	most recent regularly scheduled election for Federal

- 1 office in the State shall serve as the Election Audit
- 2 Board with respect to the special election.
- 3 "(d) Chief Auditor Defined.—In this subsection,
- 4 the 'chief auditor' of a State is an official of the State
- 5 government, who, as designated by the Attorney General
- 6 of the State and certified by the Attorney General of the
- 7 State to the Commission, is responsible for conducting an-
- 8 nual audits of the operations of the government of the
- 9 State under the laws or constitution of the State, except
- 10 that in no case may an individual serve as the chief audi-
- 11 tor of a State under this subsection if the individual is
- 12 the chief State election official.
- 13 "SEC. 322. NUMBER OF BALLOTS COUNTED UNDER AUDIT.
- 14 "(a) IN GENERAL.—Except as provided in subsection
- 15 (b), the number of voter-verified paper ballots which will
- 16 be subject to a hand count administered by the Election
- 17 Audit Board of a State under this subtitle with respect
- 18 to an election shall be determined as follows:
- "(1) In the event that the unofficial count as
- described in section 323(a)(1) reveals that the mar-
- 21 gin of victory between the two candidates receiving
- 22 the largest number of votes in the election is less
- 23 than 1 percent of the total votes cast in that elec-
- 24 tion, the hand counts of the voter-verified paper bal-
- lots shall occur in 10% of all precincts (or equivalent

1	locations) in the Congressional district involved (in
2	the case of an election for the House of Representa-
3	tives) or the State (in the case of any other election
4	for Federal office).

"(2) In the event that the unofficial count as described in section 323(a)(1) reveals that the margin of victory between the two candidates receiving the largest number of votes in the election is greater than or equal to 1 percent but less than 2 percent of the total votes cast in that election, the hand counts of the voter-verified paper ballots shall occur in 5% of all precincts (or equivalent locations) in the Congressional district involved (in the case of an election for the House of Representatives) or the State (in the case of any other election for Federal office).

"(3) In the event that the unofficial count as described in section 323(a)(1) reveals that the margin of victory between the two candidates receiving the largest number of votes in the election is equal to or greater than 2 percent of the total votes cast in that election, the hand counts of the voter-verified paper ballots shall occur in 3% of all precincts (or equivalent locations) in the Congressional district involved (in the case of an election for the House of

1	Representatives) or the State (in the case of any
2	other election for Federal office).
3	"(b) Use of Alternative Mechanism.—Notwith-
4	standing subsection (a), a State may adopt and apply an
5	alternative mechanism to determine the number of voter-
6	verified paper ballots which will be subject to the hand
7	counts required under this subtitle with respect to an elec-
8	tion, so long as the National Institute of Standards and
9	Technology determines that the alternative mechanism
10	will be at least as effective in ensuring the accuracy of
11	the election results and as transparent as the procedure
12	under subsection (a).
13	"SEC. 323. PROCESS FOR ADMINISTERING AUDITS.
	"SEC. 323. PROCESS FOR ADMINISTERING AUDITS. "(a) IN GENERAL.—The Election Audit Board of a
13	
13 14	"(a) In General.—The Election Audit Board of a
13 14 15	"(a) IN GENERAL.—The Election Audit Board of a State shall administer an audit under this section of the
13 14 15 16	"(a) IN GENERAL.—The Election Audit Board of a State shall administer an audit under this section of the results of an election in accordance with the following pro-
13 14 15 16 17	"(a) IN GENERAL.—The Election Audit Board of a State shall administer an audit under this section of the results of an election in accordance with the following procedures:
13 14 15 16 17	"(a) In General.—The Election Audit Board of a State shall administer an audit under this section of the results of an election in accordance with the following procedures: "(1) Within 24 hours after the State announces
13 14 15 16 17 18	"(a) In General.—The Election Audit Board of a State shall administer an audit under this section of the results of an election in accordance with the following procedures: "(1) Within 24 hours after the State announces the final unofficial vote count in each precinct in the
13 14 15 16 17 18 19 20	"(a) In General.—The Election Audit Board of a State shall administer an audit under this section of the results of an election in accordance with the following procedures: "(1) Within 24 hours after the State announces the final unofficial vote count in each precinct in the State, the Board shall determine and then announced
13 14 15 16 17 18 19 20 21	"(a) In General.—The Election Audit Board of a State shall administer an audit under this section of the results of an election in accordance with the following procedures: "(1) Within 24 hours after the State announces the final unofficial vote count in each precinct in the State, the Board shall determine and then announced the precincts in the State in which it will administer

election (other than provisional ballots described in

25

1	paragraph (3)), the Board shall administer the hand
2	count of the votes on the paper voter-verified ballots
3	required to be produced and preserved under section
4	301(a)(2)(A) and the comparison of the count of the
5	votes on those ballots with the final unofficial count
6	of such votes as announced by the State.

"(3) With respect to votes cast other than at the precinct on the date of the election (other than votes cast before the date of the election described in paragraph (2)) or votes cast by provisional ballot on the date of the election which are certified and counted by the State on or after the date of the election, including votes cast by absent uniformed services voters and overseas voters under the Uniformed and Overseas Citizens Absentee Voting Act, the Board shall administer the hand count of the applicable voter-verified ballots required to be produced and preserved under section 301(a)(2)(A) and section 301(a)(2)(B) and compare the count it administers with the count of such votes as announced by the State.

"(b) Special Rule in Case of Delay in Report-23 ing Absentee Vote Count.—In the case of a State in 24 which, under State law, the final count of absentee and 25 provisional votes is not announced until after the expira-

- 1 tion of the 7-day period which begins on the date of the
- 2 election, the Election Audit Board shall initiate the proc-
- 3 ess described in subsection (a) for administering the audit
- 4 not later than 24 hours after the State announces the final
- 5 unofficial vote count for the votes cast at the precinct or
- 6 equivalent location on or before the date of the election,
- 7 and shall initiate the administration of the audit of the
- 8 absentee and provisional votes pursuant to subsection
- 9 (a)(3) not later than 24 hours after the State announces
- 10 the final unofficial count of such votes.
- 11 "(c) Additional Audits if Cause Shown.—
- 12 "(1) IN GENERAL.—If the Election Audit
- Board finds that any of the hand counts adminis-
- tered under this section do not match the final unof-
- ficial tally of the results of an election, the Board
- shall administer hand counts under this section of
- such additional precincts (or equivalent jurisdictions)
- as the Board considers appropriate to resolve any
- concerns resulting from the audit and ensure the ac-
- curacy of the results.
- 21 "(2) Establishment and publication of
- 22 PROCEDURES GOVERNING ADDITIONAL AUDITS.—
- Not later than January 1, 2008, each State shall es-
- tablish and publish procedures for carrying out the
- additional audits under this subsection, including the

1	means	by	which	the	State	shall	resolve	anv	concerns

- 2 resulting from the audit with finality and ensure the
- accuracy of the results.
- 4 "(d) Public Observation of Audits.—Each audit
- 5 conducted under this section shall be conducted in a man-
- 6 ner that allows public observation of the entire process.

7 "SEC. 324. SELECTION OF PRECINCTS.

- 8 "(a) IN GENERAL.—Except as provided in subsection
- 9 (c), the selection of the precincts in the State in which
- 10 the Election Audit Board of the State shall administer the
- 11 hand counts under this subtitle shall be made by the
- 12 Board on an entirely random basis using a uniform dis-
- 13 tribution in which all precincts in a State have an equal
- 14 chance of being selected, in accordance with such proce-
- 15 dures as the Commission determines appropriate, except
- 16 that—
- 17 "(1) at least one precinct shall be selected at
- 18 random in each county; and
- 19 "(2) the Commission shall publish the proce-
- dures in the Federal Register prior to the selection
- of the precincts.
- 22 "(b) Public Selection.—The random selection of
- 23 precincts under subsection (a) shall be conducted in pub-
- 24 lic, at a time and place announced in advance.

- 1 "(c) Mandatory Selection of Precincts Estab-
- 2 LISHED SPECIFICALLY FOR ABSENTEE BALLOTS.—If a
- 3 State establishes a separate precinct for purposes of
- 4 counting the absentee ballots cast in an election and treats
- 5 all absentee ballots as having been cast in that precinct,
- 6 and if the state does not make absentee ballots sortable
- 7 by precinct, the State shall include that precinct among
- 8 the precincts in the State in which the Election Audit
- 9 Board shall administer the hand counts under this sub-
- 10 title.

11 "SEC. 325. PUBLICATION OF RESULTS.

- 12 "(a) Submission to Commission.—As soon as prac-
- 13 ticable after the completion of an audit under this subtitle,
- 14 the Election Audit Board of a State shall submit to the
- 15 Commission the results of the audit, and shall include in
- 16 the submission a comparison of the results of the election
- 17 in the precinct as determined by the Board under the
- 18 audit and the final unofficial vote count in the precinct
- 19 as announced by the State, as well as a list of any discrep-
- 20 ancies discovered between the initial, subsequent, and final
- 21 hand counts administered by the Board and such final un-
- 22 official vote count and any explanation for such discrep-
- 23 ancies, broken down by the categories of votes described
- 24 in paragraphs (2) and (3) of section 323(a).

1	"(b) Publication by Commission.—Immediately
2	after receiving the submission of the results of an audit
3	from the Election Audit Board of a State under subsection
4	(a), the Commission shall publicly announce and publish
5	the information contained in the submission.
6	"(c) Delay in Certification of Results by
7	STATE.—
8	"(1) Prohibiting Certification until com-
9	PLETION OF AUDITS.—No State may certify the re-
10	sults of any election which is subject to an audit
11	under this subtitle prior to the completion of the
12	audit and the announcement and submission of the
13	results of the audit to the Commission for publica-
14	tion of the information required under this section.
15	"(2) Deadline for completion of audits
16	OF PRESIDENTIAL ELECTIONS.—In the case of an
17	election for electors for President and Vice President
18	which is subject to an audit under this subtitle, the
19	State shall complete the audits and announce and
20	submit the results to the Commission for publication
21	of the information required under this section in
22	time for the State to certify the results of the elec-
23	tion and provide for the final determination of any

controversy or contest concerning the appointment

24

1	of such electors prior to the deadline described in
2	section 6 of title 3, United States Code.
3	"SEC. 326. PAYMENTS TO STATES.
4	"(a) Payments For Costs of Conducting Au-
5	DITS.—In accordance with the requirements and proce-
6	dures of this section, the Commission shall make a pay-
7	ment to a State to cover the costs incurred by the State
8	in carrying out this subtitle with respect to the elections
9	that are the subject of the audits conducted under this
10	subtitle.
11	"(b) CERTIFICATION OF COMPLIANCE AND ANTICI-
12	PATED COSTS.—
13	"(1) CERTIFICATION REQUIRED.—In order to
14	receive a payment under this section, a State shall
15	submit to the Commission, in such form as the Com-
16	mission may require, a statement containing—
17	"(A) a certification that the State will con-
18	duct the audits required under this subtitle in
19	accordance with all of the requirements of this
20	subtitle;
21	"(B) a notice of the reasonable costs an-
22	ticipated to be incurred by the State in carrying
23	out this subtitle with respect to the elections in-
24	volved; and

1	"(C) such other information and assur-
2	ances as the Commission may require.
3	"(2) Amount of payment.—The amount of a
4	payment made to a State under this section shall be
5	equal to the reasonable costs anticipated to be in-
6	curred by the State in carrying out this subtitle with
7	respect to the elections involved, as set forth in the
8	statement submitted under paragraph (1) a notice
9	submitted by the State to the Commission (in such
10	form and containing such information as the Com-
11	mission may require).
12	"(3) TIMING OF NOTICE.—The State may not
13	submit a notice under paragraph (1) until can-
14	didates have been selected to appear on the ballot
15	for all of the elections for Federal office which will
16	be the subject of the audits involved.
17	"(c) Timing of Payments.—The Commission shall
18	make the payment required under this section to a State
19	not later than 30 days after receiving the notice submitted
20	by the State under subsection (b).
21	"(d) Authorization of Appropriations.—There
22	are authorized to be appropriated to the Commission for
23	fiscal year 2008 and each succeeding fiscal year such sums
24	as may be necessary for payments under this section.

1	"SEC. 327. EXCEPTION FOR ELECTIONS SUBJECT TO AUTO-
2	MATIC RECOUNT UNDER STATE LAW.
3	"This subtitle does not apply to any election for
4	which a recount is required automatically under State law
5	because of the margin of victory between the two can-
6	didates receiving the largest number of votes in the elec-
7	tion. Nothing in the previous sentence may be construed
8	to waive the application of any other provision of this Act
9	to any election (including the ballot verification and audit
10	capacity requirements of section 301(a)(2)).
11	"SEC. 328. EFFECTIVE DATE.
12	"This subtitle shall apply with respect to elections for
13	Federal office beginning with the regularly scheduled gen-
14	eral elections held in November 2008.".
15	(b) Availability of Enforcement Under Help
16	AMERICA VOTE ACT OF 2002.—Section 401 of such Act
17	(42 U.S.C. 15511), as amended by section 3, is amend-
18	ed—
19	(1) in subsection (a), by striking the period at
20	the end and inserting the following: ", or the re-
21	quirements of subtitle C of title III.";
22	(2) in subsection $(b)(1)$, by striking "section
23	303" and inserting "section 303, or subtitle C of
24	title III,"; and
25	(3) in subsection (c)—

1	(A) by striking "subtitle A" and inserting
2	"subtitles A or C", and
3	(B) by striking the period at the end and
4	inserting the following: ", or the requirements
5	of subtitle C of title III.".
6	(c) CLERICAL AMENDMENT.—The table of contents
7	of such Act is amended by adding at the end of the item
8	relating to title III the following:
	"Subtitle C—Mandatory Manual Audits by Election Audit Boards
	 "Sec. 321. Establishment of Election Audit Boards. "Sec. 322. Number of ballots counted under audit. "Sec. 323. Process for administering audits. "Sec. 324. Selection of precincts. "Sec. 325. Publication of results. "Sec. 326. Payments to States. "Sec. 327. Exception for elections subject to automatic recount within 24 hours under State law.
	"Sec. 328. Effective date.".
9	SEC. 6. REPEAL OF EXEMPTION OF ELECTION ASSISTANCE
10	COMMISSION FROM CERTAIN GOVERNMENT
11	CONTRACTING REQUIREMENTS.
12	(a) In General.—Section 205 of the Help America
13	Vote Act of 2002 (42 U.S.C. 15325) is amended by strik-
14	ing subsection (e).
15	(b) Effective Date.—The amendment made by
16	subsection (a) shall apply with respect to contracts entered
17	into by the Election Assistance Commission on or after
18	the date of the enactment of this Act.

1 SEC. 7. EFFECTIVE DATE.

- 2 Except as otherwise provided, this Act and the
- 3 amendments made by this Act shall apply with respect to
- 4 elections for Federal office occurring during 2008 and
- 5 each succeeding year.